Message Text

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INFO OCT-01 SS-14 ISO-00 AF-04 EUR-08 NEA-07 ARA-06 EA-06 INR-05 NSC-05 NSCE-00 CIAE-00 L-01 PRS-01 PA-01 EB-03 PM-03 SP-02 OMB-01 TRSE-00 USIA-01 (ISO) W

-----050103Z 005929 /72-12

R 041247Z MAY 77 FM USMISSION USUN NY TO SECSTATE WASHDC 3426

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LIMDIS

E.O. 11652: GDS

TAGS: ECOSOC, EGEN, UN

SUBJ: RESTRUCTURING OF THE ESA DEPARTMENT OF THE UN

FOR IO ASST SEC MAYNES AND DEP ASST SEC FRANK

- 1. SINCE RETURNING TO NEWYORK SUNDAY PM, MINCON KITCHEN HAS HAD OPPORTUNITY FOR SEVERAL INTERESTING AND EXTENSIVE DISCUSSIONS WITH BUREAU AND SECRETARIAT ON SUBJECT OF CURRENT SESSION OF AD HOC COMITE ON RESTRUCTURING.
- 2. THE PROGNOSIS IS NOT POSITIVE AT ALL. UNLESS WE HAVE OVERRIDING REASONS TO PRESS FOR SIGNIFICANT REFORMS AT THIS JUNCTURE AND ARE FURTHER PREPARED TO PRESS FOR THEIR ADOPTION, THE AMALGAM OF FRANCO/G-77/SECRETARIAT OPPOSITION MAY WELL REDUCE THIS EXERCISE TO THESTATEMENT OF A FEW VAGUE PRINCIPLES AND A RESULTANT MAINTENANCE OF THE STRUCTURAL STATUS QUO.
- 3. IN A LONG CONVERSATION WITH AD HOC COMITE CHAIRMAN (AMB DADZIE, GHANA) MONDAY PM, NOTES WERE COMPARED RE BACKGROUND DICUSSIONS TAKING PLACE IN CORRIDORS BEFORE CONFIDENTIAL.

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THE AD HOC COMITE GOES PUBLIC. DADZIE CONFIRMS THAT THE FRENCH ARE GOING ALL OUT TO MAINTAIN THE CURRENT INTEGRITY OF ESA IN PROTECTION OF THEIR HIGHEST RANKING SECRETARIAT NATIONAL, VAN LAETHAM. THEY ARE DOING SO BY ARGUING THAT WE (US) HAVE NOT DROPPED ANY RADICAL PROPOSALS IN HOPPER AND THAT, APART FROM OPERATIONAL ACTIVITIES, OUR REFORMS IN ESSENCE AMOUNT TO A MAINTENANCE OF

THE STATUS QUO. AT THE SAME TIME WITHIN THE G-77, THE TUNISIANS HAVE DUG IN AND ARE ESSENTIALLY ARGUING THAT NO CHANGE IN EITHER SUBSTANCE OR FORM OF THE ESA SHOULD TAKE PLACE AT THIS TIME. THIS IS EASILY SEEN AS SUPPORT OF THEIR TOP RANKING NATIONAL (GHERAB, TUNISIA) AND HIS FURTHER EFFORTS TO BUTTRESS OBJECTIONS OF THE SECRETARY GENERAL HIMSELF TO PARTS OF THE PRELIMINARY DRAFT REPORT (CRP/CH./2/REV.1) IN PARTICULAR THAT PART WHICH ASTERISKS IN THE POSSIBILITY OF A DIRECTOR GENERAL FOR DEVELOPMENT AND INTERNATIONAL COOPERATION, I.E., A DE FACTO DEPUTY SECRETARY GENERAL.

- 4. THE INDIANS, AND TO A LESSER DEGREE THE SRI LANKANS, ARE ALSO MOVING INCREASINGLY TOWARD A STATUS QUO POSTURE. AGAIN THIS POLITICAL PLOY IS HEAVILY CONDITIONED BY THE INCREASING AGITATION OF C.V. NARASIMHAN WHO FEELS THREATENED IN HIS PRESENT POST EVEN AS (A) HIS CONTRACT EXPIRES AND (B) HE SHOPS AROUND FOR GREENER PASTURES. FYI, AMB DADZIE HAD EARLIER REQUESTED THAT NARASIMHAN AND OTHER SENIOR UN STAFF NOT BE EXTENDED IN THEIR PRESENT ASSIGNMENTS BEYOND THE SUBMISSION OF THE AD HOC COMITE REPORT. HIS APPEAL WAS INTENDED TO FREE THE HANDS OF THE SYG IN CASE OF PERSONNEL ADJUSTMENTS BY THE REPORT ITSELF.
- 5. BY REASON OF NON-EXPERTISE AND/OR INABILITY TO WORK OUT INDIVIDUAL POSITIONS, AND THE LOSS OF SIGNIFICANT NUMBERS OF PERSONS WHO HAVE FOLLOWED THIS EXERCISE FOR THE PAST FIVE TO SEVEN YEARS, MOST DELS ARE NOT WEDDED CONFIDENTIAL

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TO EITHER THE STATUS QUO OR REFORM. THEREFORE, A VACUUM EXISTS WHICH IS FOR THE MOMENT BEING EFFECTIVELY FILLED BY THE PROTAGONISTS MENTIONED ABOVE. IT IS ALSO CLEAR THAT THE ACC IS CONSIDERABLY CONCERNED ABOUT THE CONTENTS OF THE CHAIRMAN'S INTERIM PAPER AND BY HIS FAILURE TO ACCEPT AN INVITATION TO APPEAR BEFORE THEM AT THEIR LAST MEETING.

6. THE DEPARTMENT WILL RECALL THAT GA RESOLUTION 3362
(S-7) WAS ITSELF THE CULMINATION OF MORE THAN FOUR YEARS
OF FRUSTRATION IN WHICH IT HAS BEEN IMPOSSIBLE TO ACHIEVE
VERY MUCH IN THE WAY OF CONSENSUS ON ANY REFORM/ OF THE
CPC OR ESA. THE PRESENT EXERCISE HAS NOW PROCEEDED FOR
ALMOST TWO YEARS IN A CHECK AND BALANCE ATMOSPHERE IN
WHICH POLITICAL POSTURE AND SUBSTANCE HAVE OVERSHADOWED
THE ISSUE OF RATIONALIZATION. IF THE PRESENT EXERCISE
BOGS DOWN AND A CONSENSUS EMERGES THAT THE COMITE
SHOULD NOT BE EXTENDED BEYOND ITS PRESENT MANDATE, ONE
CONCLUDES THAT THERE WILL BE A CONSIDERABLE HIATUS

BEFORE THE ISSUE OF RATIONALIZATION AND RESTRUCTURING CAN BE BROUGHT TO THE FRONT BURNER AGAIN.

7. FROM THIS VANTAGE POINT THE US MAY VERY WELL LOSE SIGNIFICANT ADMINISTRATIVE AND PROGRAMMING POSTS IN THE UN SYSTEM OVER THE NEXT 12 TO 18 MONTHS. WHEN COUPLED WITH THE NUMBER AND VARIETY OF COMPLICATED ACTIVITIES FOR WHICH WE SHALL INEVITABLY BE PRINCIPAL DONOR AND A SIGNIFICANT POLICY VOICE, PROSPECTS ARE THAT THERE WILL BE A MUCH MORE COMPLICATED MANAGEMENT, PROGRAMMING, COORDINATION AND POLICY ROLE FOR THE USG.

8. COMMENT: THE CONTINUED PROLIFERATION OF THE UN SYSTEM AND THE SUBSEQUENT FRUSTRAION ON THE PART OF BOTH DONOR AND RECIPIENT STATES LEAD TO THE FEELING THAT THE USG SHOULD GIVE CAREFUL CONSIDERATION TO A TURNABOUT IN WHAT SEEMS TO BE DEVELOPING. WE WILL BE IN A BETTER POSICONFIDENTIAL

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TION TO ASSESS ACTIONS AFTER THE PRELIMINARY DISCUSSIONS SCHEDULED TO COMMENCE PM MAY 3.

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Message Attributes

Automatic Decaptioning: Z

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a **Current Classification: UNCLASSIFIED**

Concepts: COMMITTEE MEETINGS, REORGANIZATIONS, INTERNATIONAL ORGANIZATIONS, RELATIONS WITH INTERNATIONAL ORGS

Control Number: n/a

Copy: SINGLE Sent Date: 04-May-1977 12:00:00 am Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977USUNN01351
Document Source: ID: 00

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Film Number: D770157-0191 Format: TEL

From: USUN NEW YORK **Handling Restrictions:**

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770592/aaaadbxi.tel

Line Count: 143 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: 1d3b8c9a-c288-dd11-92da-001cc4696bcc

Office: ACTION IO

Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: LIMDIS

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 29-Mar-2005 12:00:00 am

Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 2637339 Secure: OPEN Status: NATIVE

Subject: RESTRUCTURING OF THE ESA DEPARTMENT OF THE UN FOR IO ASST SEC MAYNES AND DEP ASST SEC FRANK

TAGS: EGEN, AORG, US, ECOSOC, UN, ISA

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/1d3b8c9a-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009